

## **Council Report**

To:

The Honorable Mayor and City Council

From:

Aleem A. Ghany, P.E., Public Works Director

Date:

May 28, 2013

RE:

AN ORDINANCE OF THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH MIAMI, FLORIDA, AMENDING CHAPTER 19 OF THE CITY OF NORTH MIAMI CODE OF ORDINANCES, ENTITLED "UTILITIES", SPECIFICALLY AT ARTICLE III, DIVISION 3 ENTITLED "BACKFLOW PREVENTION", BY AMENDING SECTION 19-80 ENTITLED "INSTALLATION OF BACKFLOW PREVENTION DEVICES; PERMIT, PROCEDURE", SECTION 19-81 ENTITLED "INSPECTIONS", AND THE INCLUSION OF A NEW SECTION 19-83 ENTITLED "ENFORCEMENT", TO ALLOW CITY OF NORTH MIAMI APPROVED AND LICENSED CONTRACTORS TO PERFORM INSTALLATIONS, INSPECTIONS AND CERTIFICATIONS OF BACKFLOW PREVENTION DEVICES REQUIRED IN THE CROSS CONNECTION CONTROL PROGRAM, IN ACCORDANCE WITH LOCAL GOVERNMENT PERMITTING REQUIREMENTS, THE U.S. SAFE WATER DRINKING ACT OF 1974, AND THE FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION; PROVIDING FOR CONFLICTS, REPEAL, SEVERABILITY, CODIFICATION, AND AN EFFECTIVE DATE.

#### **RECOMMENDATION**

That the North Miami City Council approve the attached Ordinance to comply with the Florida Department of Environmental Protection (FDEP) and the City of North Miami's Cross Connection Control Program.



## Council Report

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#### **BACKGROUND**

On April 24, 2012, in conjunction with the Cross Connection Control Program ("Program"), the Mayor and City Council of the City of North Miami ("City"), passed and adopted Ordinance No. 1331, assigning the responsibility for the maintenance, replacement and repair of backflow prevention devices to the servicing property owner.

The Program, designed to protect the public health and the City's drinking water system, is mandated by the U.S. Safe Water Act of 1974, the Florida Department of Environmental Protection, and the Miami-Dade County Water and Sewer Department.

To comply with the Program, the City is required to approve a licensed contractor to provide the labor, software maintenance, management and related services necessary to install, inspect and certify backflow prevention devices throughout the City's water service area.

The City administration respectfully requests that the Mayor and City Council adopt the proposed amendment, in order to address the changes pertaining to the Program and to allow the City the ability to comply with State /County laws.

#### **Attachments**

- 1) Proposed Ordinance
- 2) City of North Miami Ordinance No. 1331

ORDINANCE NO.	<b>ORDIN</b>	ANCE	NO.	
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AN ORDINANCE OF THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH MIAMI, FLORIDA, AMENDING CHAPTER 19 OF THE CITY OF NORTH MIAMI CODE OF ORDINANCES, ENTITLED "UTILITIES", SPECIFICALLY AT ARTICLE III, DIVISION 3, ENTITLED "BACKFLOW PREVENTION", BY AMENDING SECTION 19-80, ENTITLED "INSTALLATION OF BACKFLOW PREVENTION DEVICES; **SECTION 19-81,** ENTITLED PROCEDURE", "INSPECTIONS", AND THE INCLUSION OF A NEW SECTION 19-83, ENTITLED "ENFORCEMENT", TO ALLOW CITY OF NORTH MIAMI APPROVED AND LICENSED INSTALLATIONS, **PERFORM** CONTRACTORS TO INSPECTIONS AND CERTIFICATIONS OF BACKFLOW DEVICES REQUIRED IN THE CROSS **PREVENTION** CONNECTION CONTROL PROGRAM, IN ACCORDANCE WITH LOCAL GOVERNMENT PERMITTING REQUIREMENTS, THE U.S. SAFE DRINKING WATER ACT 1974, AND THE **FLORIDA** DEPARTMENT PROTECTION; **PROVIDING** ENVIRONMENTAL CONFLICTS, REPEAL, SEVERABILITY, CODIFICATION, AND AN EFFECTIVE DATE.

WHEREAS, on April 24, 2012, in conjunction with the Cross Connection Control Program ("Program"), the Mayor and City Council of the City of North Miami ("City"), passed and adopted Ordinance No. 1331, assigning the responsibility for the maintenance, replacement and repair of backflow prevention devices to the servicing property owner; and

WHEREAS, the Program, designed to protect the public health and the City's drinking water system, is mandated by the U.S. Safe Drinking Water Act of 1974, the Florida Department of Environmental Protection, and the Miami-Dade County Water and Sewer Department; and

WHEREAS, to help manage the Program, the City is required to approve a licensed contractor to provide the labor, software maintenance, management and related services necessary to install, inspect and certify backflow prevention devices throughout the City's water service area; and

WHEREAS, the City administration respectfully requests that the Mayor and City Council adopt the proposed amendment, in order to address the changes pertaining to the Program and to allow the City the ability to comply with applicable laws.

# NOW THEREFORE, BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH MIAMI, FLORIDA, THAT:

Section 1. Amendment to City of North Miami Code. Chapter 19 of the City of North Miami Code of Ordinances, entitled "Utilities", is hereby amended, specifically at Article III, Division 3, entitled "Backflow Prevention", by amending Section 19-80, entitled "Installation of Backflow Prevention Devices; Permit, Procedure", Section 19-81, entitled "Inspections", and the inclusion of a new Section 19-83, entitled "Enforcement", to allow City of North Miami approved and licensed contractors to perform installations, inspections and certifications of backflow prevention devices required in the cross connection control program, in accordance with local government permitting requirements, the U.S. Safe Drinking Water Act of 1974, and the Florida Department of Environmental Protection, as follows:

#### **CHAPTER 19. UTILITIES**

ARTICLE III. WATER

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DIVISION 3. BACKFLOW PREVENTION

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### Sec. 19-80. Installation of backflow prevention devices; permit, procedure.

- (a) Backflow prevention devices shall hereafter be installed by the customer.
- (b) Backflow devices shall be installed by the customer on the customer's side of the meter. The customer is responsible for the maintenance, replacement and repair of the backflow prevention device and to secure it from theft and damage.
- (c) The city shall allow private licensed plumbers validly licensed contractors possessing a certificate of competency (subject to issuance of permit from the city) to install such devices only upon authorization by the public works director.
- (d) All such installations installed by a private plumber validly licensed contractors possessing a certificate of competency must comply with the backflow models authorized by the public works director.
- (e) The public works department shall certify and inspect perform an initial inspection of all backflow prevention devices in accordance with permitting requirements.
- (f) Once inspected, backflow prevention devices are placed on an inventory list by the public works department.

- (g) Except for hose bibb vacuum breakers, all backflow prevention devices shall be installed at the customer's side of the meter or at a location designated by the city. The device shall be located so as to be readily accessible for testing and where no part of the device will be submerged. Hose bibb vacuum breakers shall be installed at the house hose bibbs. Any customer of the city requiring any permit shall install as part of the permit a vacuum breaker on all hose bibbs and a backflow device will be installed on sprinkler systems.
- (h) No certificate of occupancy will be issued until the requirements of this section have been complied with.
- (i) Upon notification by the city or approved contractor, the customer shall have thirty (30) days from the date of the letter to install a backflow prevention device. In the event the customer fails to comply within the thirty (30) days provided, a second letter to install a backflow prevention device will be sent to the customer, allowing an additional fifteen (15) days for the installation of a backflow prevention device.

#### Sec. 19-81. Inspections.

- (a) The city may in conjunction with county environmental regulatory agencies having jurisdiction make periodic inspections of any premises served by the water supply to check for the presence of cross-connections. Any cross-connections found in such inspections shall be ordered removed by the city. If an immediate hazard to health is caused by the cross-connection, water service to the premises shall be discontinued until it is verified that the cross-connection has been removed.
- (b) Backflow prevention devices shall be annually inspected, tested and certified by the city a validly licensed contractor possessing a certificate of competency at the customer's expense or more often where a successive inspections indicate repeated failure. The annual inspection shall be performed by the city a validly licensed contractor possessing a certificate of competency when customers are notified by the city or the approved contractor. and the city shall perform the backflow certification test at the listed fees:
  - (1) Backflow certification—2 inches and above . . . . \$100.00
  - (2) Backflow certification 3/4 up to 1½ inches . . . 25.00

No single building shall be charged more than one hundred fifty dollars (\$150.00) annually for mandatory certifications performed by the city.

- (c) If the customer's backflow prevention device fails and requires repair or replacement, the city or approved contractor will request from the customer passing test results within thirty (30) days from the date of the notice of failure sent to the customer. In the event passing test results are not received by the city within the thirty (30) days provided, a second notice of failure will be sent to the customer, allowing an additional fifteen (15) days for the customer to comply with the required passing test results.
- (e)(d) Failure of the customer to cooperate in the installation, maintenance, testing or inspection of backflow prevention devices required in this section shall be grounds for the termination of water service to the premises.

### Sec. 19-82. Compliance schedule.

The requirements of this division shall be implemented in accordance with the following schedule:

- (1) All new water accounts shall comply immediately.
- (2) Existing accounts which have been determined to be in critical need of a protective device or accounts with a water service line less than a nominal four (4) inches in diameter that require installation of a backflow prevention device shall comply within one hundred twenty (120) days of notification by the city.
- (3) All other existing accounts that require the installation of backflow prevention device shall pay the city to install the device within the period scheduled below:
  - a. Fiscal year 1987. Areas south of and west of the North Miami city limit line;
  - b. Fiscal year 1988. The remaining area of the water service area lying west of the Arch Creek waterway or the Florida East Coast Railway right-of-way, whichever is further west;
  - c. Fiscal year 1989. Areas between N.E. 18th Avenue to Biscayne Boulevard and north of N.E.135th Street;
  - d. Fiscal year 1990. Area within the North Miami city limits lying between Florida East Coast Railway right-of-way and Biscayne Boulevard;
  - e. Fiscal year 1991. Area east of Biscayne Boulevard within the North Miami city limits.
  - f. Any accounts existing on March 25, 1986 or not in compliance as of January 1, 1993, shall comply no later than within thirty (30) days of being notified by the city.

#### Sec. 19-83-19-95. Reserved.

Sec. 19-83. Enforcement.

(a) Enforcement of this section shall be in accordance with Chapter 32, Article VIII of the Miami-Dade County Code of Ordinances, as amended from time to time.

#### Sec. 19-84—19-95. Reserved.

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Section 2. Conflicts. In the event that the provisions of this Ordinance are in conflict with any other ordinance, rule or regulation, the provisions of this Ordinance shall prevail.

Section 3. Repeal. All ordinances or parts of ordinances in conflict herewith are repealed.

Severability. If any word, clause, phrase, sentence, paragraph or section Section 4. of this Ordinance is held to be invalid by a court of competent jurisdiction, such declaration of invalidity shall not affect any other word, clause, phrase, sentence, paragraph or section of this Ordinance. Codification. The provisions of this Ordinance may become and be made Section 5. a part of the code of ordinances of the City of North Miami, Florida. The sections of the Ordinance may be renumbered or re-lettered to accomplish such, and the word "ordinance" may be changed to "section," "article" or any other appropriate word. Effective Date. This Ordinance shall be effective immediately upon Section 6. adoption on second reading. PASSED AND ADOPTED by a \_\_\_\_\_\_ vote of the Mayor and City Council of the City of North Miami, Florida, on first reading this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2013. PASSED AND ADOPTED by a vote of the Mayor and City Council of the City of North Miami, Florida, on second reading this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2013. ANDRE D. PIERRE, ESQ. **MAYOR** ATTEST: MICHAEL A. ETIENNE, ESQ. CITY CLERK APPROVED AS TO FORM AND **LEGAL SUFFICIENCY:** REGINE M. MONESTIME **CITY ATTORNEY** SPONSORED BY: CITY ADMINISTRATION Moved by: Seconded by:

## Vote:

Mayor Andre D. Pierre, Esq.	(Yes)	(No)
Vice Mayor Marie Erlande Steril	(Yes)	(No)
Councilperson Michael R. Blynn, Esq.	(Yes)	(No)
Councilperson Scott Galvin	(Yes)	(No)
Councilperson Jean R. Marcellus	(Yes)	(No)

Additions shown by <u>underlining</u>. Deletions shown by <del>overstriking</del>.

#### ORDINANCE NO. 1331\_

AN ORDINANCE OF THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH MIAMI, FLORIDA, AMENDING CHAPTER 19 OF THE CITY OF NORTH MIAMI CODE OF ORDINANCES, ENTITLED "UTILITIES", SPECIFICALLY "DEFINITIONS", SECTION 19-76 ENTITLED SECTION 19-77 ENTITLED "BACKFLOW PREVENTION DEVICES REQUIRED", SECTION 19-80 ENTITLED "INSTALLATION OF BACKFLOW PREVENTION", AND SECTION 19-81 ENTITLED "INSPECTIONS", TO ASSIGN THE RESPONSIBILITY FOR THE MAINTENANCE, BACKFLOW REPLACEMENT AND REPAIR OF THE **SERVICING DEVICES** TO PREVENTION PROPERTY OWNER; PROVIDING FOR CONFLICTS, REPEAL, SEVERABILITY, CODIFICATION, AND AN EFFECTIVE DATE.

WHEREAS, current provisions of Chapter 19 of the City of North Miami Code of Ordinances ("Code"), delegate the maintenance, risk, responsibility and expense of backflow prevention devices to the City of North Miami ("City"), although such devices are specifically devoted to the service of private properties; and

WHEREAS, the responsibility for the maintenance and replacement of such backflow prevention devices is becoming increasingly more difficult and expensive for the City to endure; and

WHEREAS, over two hundred (200) backflow devices were either repaired or replaced at a cost to the City ranging from \$150.00 to \$3,700.00 per unit; and

WHEREAS, many counties and municipalities (e.g., Miami-Dade County, Broward County, North Miami Beach, Hialeah, and Opa-Locka) require the private property owner benefiting from the backflow prevention device to maintain and be responsible for the device; and

WHEREAS, the increasing costs to the City to maintain, in terms of dollars, materials and labor, can no longer be sustained at the current level; and

WHEREAS, the City Manager respectfully requests that the Mayor and City Council adopt the proposed amendment allocating the responsibility of backflow prevention devices to the owner of the property being serviced by the backflow prevention device.

# NOW THEREFORE, BE IT ORDAINED BY THE MAYOR AND CITY COUNCIL OF THE CITY OF NORTH MIAMI, FLORIDA, THAT:

Section 1. Chapter 19 of the City of North Miami Code of Ordinances, entitled "Utilities", is hereby amended specifically at Section 19-76 entitled "Definitions", Section 19-77 entitled "Backflow Prevention Devices Required", Section 19-80 entitled "Installation of Backflow Prevention", and Section 19-81 entitled "Inspections", to assign the responsibility for the maintenance, replacement and repair of backflow prevention devices to the servicing property owner, as follows:

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#### **CHAPTER 19. UTILITIES**

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#### **DIVISION 3. BACKFLOW PREVENTION**

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#### Sec. 19-76. Definitions.

The following words, terms and phrases, when used in this division, shall have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

Air gap separation shall mean the unobstructed vertical distance through the free atmosphere between the lowest opening from any pipe or faucet supplying water to a tank, plumbing fixture, or other device and the flood level rim of the receptacle, and shall be at least double the diameter of the supply pipe measured vertically above the flood level rim of the vessel. In no case shall the gap be less than one (1) inch.

Auxiliary supply shall mean any water source or system other than the public water supply that may be available in the building or premises.

Backflow shall mean the flow other than the intended direction of flow of any foreign liquids, gases or substances into the distribution system of a public water supply. Backflow may degrade the quality of potable water below required standards.

Backflow prevention device shall mean a device that has been approved by the public works department and has been shown to meet the design and performance standards of the American Society of Sanitary Engineers ("ASSE") and/or the American Water Works Association ("AWWA") and that has been, or will be, installed according to city code. The purpose of a backflow prevention device is to prevent flow reversal through pipes or valves.

Back pressure shall mean backflow caused by a pump, elevated tank, boiler or other means that could create pressure within the system greater than the supply pressure.

Back siphonage shall mean a device to counteract back pressures or prevent back siphonage.

Cross connection shall mean any physical arrangement whereby a public water supply is connected directly or indirectly, with any other water supply system, sewer, drain, conduit, pool, storage reservoir, plumbing fixture or other device which contains or may contain contaminated water, sewage or other waste or substance of unknown or unsafe quality which may be capable of imparting contamination to the public water supply as a result of backflow. Bypass arrangements, jumper connections, removable sections, swivel or change-over devices and other temporary or permanent devices through which or because of which backflow could occur are considered to be cross-connections.

<u>Customer shall mean any individual, partnership, firm, association or other entity receiving water and/or sewer services from the city for consumption or usage. Customer includes the property owner, the tenant, or any person or entity in possession, if the property is in foreclosure.</u>

Double check valve assembly shall mean an assembly composed of two (2) single, independently acting check valves including tightly closing shutoff valves located at each end of the assembly and suitable connections for testing the water tightness of each check valve.

Public water supply shall mean any system or water supply intended or used for human consumption or other domestic uses, including source, treatment, storage, transmission and distribution facilities where water is furnished to any community, collection or number of individuals, or is made available to the public for human consumption or domestic use.

Reduced pressure principle back flow prevention device shall mean a device incorporating two (2) or more check valves and an automatically operating differential relief valve located between the two (2) checks, two (2) shutoff valves and equipped with necessary appurtenances for testing. The device shall operate to maintain the pressure in the zone between the two (2) check valves at a pressure less than that on the public water supply side of the device. At cessation of normal flow, the pressure between the check valves shall be less than the supply pressure. In case of leakage of either check valve the differential relief valve shall operate to maintain this reduced pressure by discharging to the atmosphere. When the inlet pressure is two (2) pounds per square inch or less the relief valve shall open to the atmosphere thereby providing an air gap in the device.

## Sec. 19-77. Backflow prevention devices required.

(a) Backflow prevention devices shall be installed hereafter by the eity public works department customer on the eity's customer's side of the meter, at the customer's cost or within any premises where in the judgment of the city the nature and extent of the activities on the premises or the materials used in connection with the activities or materials stored on the premises would present an immediate and dangerous hazard to health should a cross-connection occur even though such cross-connection does not exist at the time the backflow prevention device is required to be installed. This shall include but not be limited to the following situations:

- (1) Premises having auxiliary water supply unless the quality of the auxiliary supply is acceptable to the city;
- (2) Premises having internal cross-connections that are not correctable or intricate plumbing arrangements which make it impracticable to ascertain whether or not cross-connections exist;
- (3) Premises where entry is restricted so that inspections for cross-connections cannot be made with sufficient frequency or on sufficiently short notice to assure that cross-connections are not being established or re-established;
- (4) Premises on which any substance is handled under pressure so as to permit entry into the public water supply or where a cross-connection could reasonably be expected to occur. This shall include the handling of process waters and cooling waters;
- (5) Premises where materials of a toxic or hazardous nature are handled such that if back siphonage should occur a serious health hazard may result.
- (b) The following types of facilities will fall into one (1) of the above categories where a backflow prevention device is required to protect the public water supply. A backflow prevention device shall be installed at these facilities unless the city determines no hazard exists.
  - (1) Hospitals;
  - (2) Mortuaries;
  - (3) Clinics;
  - (4) Nursing homes;
  - (5) Laboratories;
  - (6) Piers and docks;
  - (7) Sewage treatment plants;
  - (8) Food or beverage processing plants;
  - (9) Chemical plants using a water process;
  - (10) Metal plating industries;
  - (11) Petroleum processing or storage plants;
  - (12) Radioactive material processing plants;
  - (13) Buildings with fire sprinklers;

- (14) Buildings with standpipe systems;
- (15) Swimming pools;
- (16) Multistory buildings with water booster systems;
- (17) Multistory buildings with cooling towers;
- (18) Others specified by the city.

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## Sec. 19-80. Installation of backflow prevention devices; permit, procedure.

- (a) Backflow prevention devices shall hereafter be installed by the eity customer and constitute part of the city utility system, to the same extent that water and sewer mains are part of the city's system.
- (b) Backflow devices shall be installed by the city's public works department customer on the city's customer's side of the meter. The customer is responsible for the maintenance, replacement and repair of the backflow prevention device and to secure it from theft and damage.
- (c) The city shall allow private licensed plumbers (subject to issuance of permit from the city) to install such devices only upon authorization by the public works director in situations where the city cannot timely perform the installation.
- (d) All such installations whether installed by a private plumber or installed by the city must comply with the backflow models authorized by the public works director as described in Appendix A.
- (e) The public works department shall maintain <u>certify</u> and <u>inspect</u> all backflow prevention devices which it installs or hereafter allows private licensed plumbers to install (after the device and installation passes the first inspection).
- (f) The public works department may take over maintenance of all existing backflow devices as part of the city's utility system oon conspected, backflow prevention devices are and placed on an inventory list by the public works department.
- (g) Except for hose bibb vacuum breakers, all backflow prevention devices shall be installed at the eity's customer's side of the meter or at a location designated by the city. The device shall be located so as to be readily accessible for maintenance and testing and where no part of the device will be submerged. Hose bibb vacuum breakers shall be installed at the house hose bibbs. Any customer of the city requiring any permit shall install as part of the permit a vacuum breaker on all hose bibbs and a backflow device will be installed on sprinkler systems.
- (h) No certificate of occupancy will be issued until the requirements of this section have been complied with.

#### Sec. 19-81. Inspections.

- (a) The city may in conjunction with county environmental regulatory agencies having jurisdiction make periodic inspections of any premises served by the water supply to check for the presence of cross-connections. Any cross-connections found in such inspections shall be ordered removed by the city. If an immediate hazard to health is caused by the cross-connection, water service to the premises shall be discontinued until it is verified that the cross-connection has been removed.
- (b) Backflow prevention devices shall be annually inspected, tested and certified by a registered professional engineer or state-certified technician the city at the customer's expense or more often where a successive inspections indicate repeated failure. The annual inspection shall be performed by the city when customers are notified by the city and the city shall perform the backflow certification test at the listed fees:
  - (1) Backflow certification--2 inches and above . . . \$100.00
  - (2) Backflow certification -- 3/4 up to 1½ inches . . . 25.00

No single building shall be charged more than one hundred fifty dollars (\$150.00) annually for mandatory certifications performed by the city. The devices shall be repaired or overhauled by the city at no cost to the customer whenever they are found to be defective.

(c) Failure of the customer to cooperate in the installation, maintenance, testing or inspection of backflow prevention devices required in this section shall be grounds for the termination of water service to the premises.

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Section 2. Conflicts. In the event that the provisions of this Ordinance are in conflict with any other ordinance, rule or regulation, the provisions of this Ordinance shall prevail.

Section 3. Repeal. All ordinances or parts of ordinances in conflict herewith are repealed.

Section 4. Severability. If any word, clause, phrase, sentence, paragraph or section of this Ordinance is held to be invalid by a court of competent jurisdiction, such declaration of invalidity shall not affect any other word, clause, phrase, sentence, paragraph or section of this Ordinance.

Section 5. Codification. The provisions of this Ordinance may become and be made a part of the code of ordinances of the City of North Miami, Florida. The sections of the

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Section adoption on s			This Or	dinance shall	be effective i	mmediately upor
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ATTEST:  MICHAEL A. CITY CLERK		SQ.	_	,		
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